

## Message Text

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FM SECSTATE WASHDC  
TO AMEMBASSY OTTAWA PRIORITY

S E C R E T STATE 128607

----- FOR THE AMBASSADOR

E.O. 11652: GDS

TAGS: CA

SUBJECT: US GOALS AND OBJECTIVES IN CANADA

.. THIS TELEGRAM TRANSMITS THE CURRENT, FULLY CLEARED,  
AMBASSADOR'S GOALS AND OBJECTIVES STATEMENT FOR 1978.

2. BEGIN TEXT. AMBASSADOR'S GOALS AND OBJECTIVES--CANADA

I. MAINTENANCE OF CANADIAN UNITY WHILE AVOIDING DIRECT  
US INVOLVEMENT IN THE SEPARATION ISSUE.

-- ACCOMMODATE FEASIBLE CANADIAN REQUESTS FOR US ACTION  
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HELPFUL IN MAINTAINING A UNIFIED CANADA, AND AVOID DE-  
STABILIZING ACTIONS.

-- RESIST ATTEMPTS BY OTTAWA AND QUEBEC TO INVOLVE THE US  
PUBLICLY IN THEIR INTERNAL STRUGGLE.

-- CONTINUE TO STRESS CANADA'S SIGNIFICANT INTERNATIONAL

IMPORTANCE AND THE ESSENTIAL EQUALITY OF OUR RELATIONSHIP,  
AND AVOID CREATING THE IMAGE OF A US PROTECTORATE OVER  
CANADA.

-- BE ALERT TO, AND AS NECESSARY COUNTER ADVERSE MANIFES-  
TATIONS OF CANADIAN NATIONALISM.

II. INCREASED COOPERATION IN ENERGY, ENVIRONMENTAL AND  
ECONOMIC AFFAIRS.

-- SUPPORT EFFORTS TO RESOLVE BOUNDARY, FISHERIES AND NON-  
LIVING RESOURCE ISSUES IN MARITIME BOUNDARY AREAS WITH  
CANADA.

-- MONITOR CANADIAN ACTIONS IN IMPLEMENTING THE JOINT  
TRANS-CANADA NATURAL GAS PIPELINE FROM ALASKA TO HELP  
ENSURE CANADIAN UNDERTAKINGS ARE MET.

--ATTEMPT TO KEEP OPEN THE OPTION OF A COORDINATED OR  
COOPERATIVE OIL IMPORT TERMINAL AND OIL PIPELINE DECISION  
AS CANADA PROCEEDS WITH ITS ONE-YEAR STUDY OF ITS OIL  
IMPORT REQUIREMENTS BY THE MID-1980S.

-- SEEK TO SECURE INCREASES IN SHIPMENTS OF ALBERTA GAS,  
ON THE MOST FAVORABLE TERMS OBTAINABLE, KEEPING IN MIND  
ALBERTA'S DESIRE FOR INCREASED ACCESS TO THE US MARKET  
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FOR OTHER ALBERTA PRODUCTS. WHILE WE SHOULD BE SENSITIVE  
TO OTTAWA'S POLITICAL NEED TO DO THIS UNDER SOME SWAPBACK  
OPTION, WE SHOULD PREFERABLY STRIVE TO ACQUIRE GAS UNDER  
SIMPLE COMMERCIAL DEALS.

-- EXPLORE POTENTIAL FOR LARGER-SCALE SWAPS OF ELECTRICITY.

-- STRIVE FOR COOPERATION ON OIL SUPPLIED TO NORTHERN  
TIER, PETROCHEMICALS, AND STRATEGIC STORAGE.

-- INVESTIGATE POSSIBILITIES FOR JOINT US/CANADIAN RESEARCH  
AND DEVELOPMENT PROGRAMS FOR RECOVERY OF OIL FROM TAR SANDS,  
HEAVY OIL AND OIL SHALE DEPOSITS.

-- INDICATE TO CANADIANS THAT WE ARE PREPARED TO GIVE  
CANADA NATIONAL TREATMENT IN CASE OF ANY COAL SUPPLY IN-  
TERRUPTION PROVIDED THEY RECIPROCATATE ON GAS.

-- URGE EARLY CANADIAN INVOLVEMENT IN WINTER NAVIGATION  
ACTIVITIES.

-- SUPPORT SUCCESSFUL EXTENSION OF THE GREAT LAKES WATER

QUALITY AGREEMENT AND SEEK TO CORRECT CANADIAN MISIMPRESSION THAT THE US HAS BEEN TARDY OR LAX IN SUPPORTING GREAT LAKES ANTIPOLLUTION MEASURES.

-- PURSUE OUR OFFER TO ENGAGE IN TALKS ON LONG DISTANCE TRANSPORT OF AIR POLLUTANTS AND EXAMINE POSSIBILITIES FOR CONCLUDING AN AIR QUALITY AGREEMENT TO MAKE MANAGEMENT OF THESE ISSUES LESS DIFFICULT.

-- PURSUE OPPORTUNITIES FOR INNOVATION AND COLLABORATION IN MARINE POLLUTION CONTROL, OIL SPILL CONTINGENCY PLANNING AND RECIPROCAL ACCESS TO ADEQUATE LIABILITY-COMPENSATION ARRANGEMENTS.

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-- ESTABLISH ARRANGEMENTS PERMITTING THE US TO PURSUE INTERNAL ECONOMIC AND SOCIAL POLICIES THROUGH THE OCCASIONAL EXTRATERRITORIAL APPLICATION OF US LAW, WHILE MINIMIZING THE DEGREE OF CONFLICT WITH CANADIAN POLICY AND LAW; SEEK TO ENSURE THAT EACH GOVERNMENT IS SENSITIVE TO THE OTHER'S CONCERNS IN OTHER AREAS OF EXTRA-TERRITORIAL IMPACT, SUCH AS ARAB BOYCOTT LEGISLATION, CUBA TRADE CONTROLS.

### III. CLOSE US-CANADIAN COOPERATION ON MULTILATERAL ISSUES.

-- EXCEPT WHEN SPECIFIC US INTERESTS MAY NOT BE SERVED, ENCOURAGE CANADIAN INVOLVEMENT IN INTERNATIONAL ECONOMIC AND ENERGY ISSUES, MULTILATERAL TRADE NEGOTIATIONS, NUCLEAR NON-PROLIFERATION AND ARMS CONTROL ACTIONS, CSCE FOLLOW-UP AND NATO ACTIVITIES.

-- SUPPORT ACTIVITIES TO ENGAGE CANADA FULLY IN OUR EFFORTS TO ACHIEVE ASSURED URANIUM SUPPLIES ON A TIMELY BASIS AND MAXIMUM FEASIBLE FUEL CYCLE SAFEGUARDS.

-- SUPPORT CONSTRUCTIVE CANADIAN PARTICIPATION WITH US IN NORTH-SOUTH ISSUES. MAKE CLEAR TO CANADA US POLICY DECISIONS BEARING ON COMMODITIES, DEBT, PURPOSE OF AID PROGRAMS, ACCESS TO CAPITAL MARKETS, ETC., AND SEEK CANADIAN COORDINATION AND/OR SUPPORT FOR US VIEWS IN MULTILATERAL FORA WHERE THESE ISSUES WILL BE DEALT WITH. ENCOURAGE DIALOGUE ON THESE SUBJECTS, WITH SPECIAL EMPHASIS ON THE DESIRABILITY OF COOPERATIVE APPROACH AMONG THE INDUSTRIALLY DEVELOPED COUNTRIES.

-- ON LAW OF THE SEA, SUPPORT US EFFORTS, AS APPROPRIATE, TO GET ACCOMMODATION ON DEEP-SEA MINING.

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--PROMOTE HIGH-LEVEL COORDINATION ON MULTILATERAL TRADE NEGOTIATIONS QUESTION.

--PARTICIPATE IN FOLLOW-UP ON SECRETARY BERGLAND'S OVERTURES TO CANADA FOR AVOIDING CUT-THROAT COMPETITION IN THE

INTERNATIONAL GRAIN MARKET AND IN FAVOR OF CONSUMING COUNTRY SHARING IN FUNDING STOCKS.

#### IV. PROTECTION OF US INTERESTS IN BILATERAL AREAS.

-- TAKE AN ACTIVE ROLE IN THE PROTECTION OF US INTERESTS FROM CANADIAN PROJECTS WHICH HAVE TRANSBOUNDARY ENVIRONMENTAL IMPACTS SUCH AS POPLAR RIVER, BEAUFORT SEA OIL DRILLING, OKANAGAN-SIMILKAMEEN STUDY, ATIKOKAN AND NANTI-COKE GENERATING STATIONS.

-- KEEP BEFORE CANADIAN PUBLIC IMPLICATIONS FOR UNITED STATES OF DEVELOPMENT OF COAL RESOURCES IN THE FLATHEAD RIVER DRAINAGE.

-- MAKE REPRESENTATIONS OF US TRADE INTERESTS, INCLUDING FIRM REQUESTS FOR COMPENSATION WHEN US GATT RIGHTS ARE VIOLATED.

-- SUSTAIN CANADIAN SUPPORT FOR THE AUTO PACT, EMPHASIZING THE ADVANTAGES IT HAS BROUGHT TO BOTH COUNTRIES AND COUNTERING CANADIAN INCLINATION TO SEEK RENEGOTIATION.

-- ENSURE NON-DISCRIMINATORY APPLICATION OF FOREIGN INVESTMENT REVIEW AGENCY (FIRA) ACTIVITIES; ENSURE THAT FIRA OPERATIONS POSE AS LITTLE IMPEDIMENT AS POSSIBLE TO DIRECT INVESTMENT FLOWS.

-- ENSURE MAXIMUM FREEDOM OF TRADE AND INVESTMENT, UNIMPEDED BY PROVINCIAL REGULATIONS.

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-- ENSURE CONSULTATIONS BEFORE CANADIAN CABINET CONSIDERATION OF ACTIONS TO PROMOTE CANADIAN PARTICIPATION IN PUBLICATIONS AND FILM SECTORS, AND ALSO BEFORE ACTIONS REQUIRING CANADIAN CONTENT IN TELEVISION PROGRAMMING.

-- WORK FOR THE CONTINUATION OF THE MORATORIUM ON DELETION

OF COMMERCIALS FROM US TELEVISION SIGNALS USED BY CANADIAN CABLE SYSTEMS.

-- WATCH DEVELOPMENTS IN IMPLEMENTING LEGISLATION THAT COULD LEAD TO CANADIAN CONTROL IN PRIVATE TRANSPORT SECTOR.

-- WITH SENSITIVITY TO CANADIAN CULTURAL CONCERNS, ENCOURAGE EXPANDED BILATERAL CONTACTS IN THE POLITICAL, LABOR, SCIENTIFIC, SOCIAL AND CULTURAL FIELDS THROUGH PRIVATE AS WELL AS OFFICIAL CHANNELS.

V. A STRENGTHENED MILITARY RELATIONSHIP.

-- PRESS FOR CANADIAN IMPLEMENTATION OF THE THREE PERCENT DEFENSE SPENDING INCREASE GOAL AND OF THE SHORT AND LONG-TERM DEFENSE INITIATIVES AGREED AT THE NAC SUMMIT.

-- ENCOURAGE THE GOC TO MAINTAIN AND, IN SELECTED AREAS, EXPAND ITS MILITARY CONTRIBUTIONS TO THE DEFENSE OF NATO EUROPE.

-- MONITOR AND ASSIST THE GOC PROCESS OF SELECTING A NEW FIGHTER AIRCRAFT, SO AS TO PROTECT US INTERESTS.

--CONVINCE THE GOC TO APPROVE AND FUND A COHERENT SHIPBUILDING PROGRAM WHICH WILL MODERNIZE CANADIAN NAVAL FORCES AND  
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HELP ASSURE ALLIED CONTROL OF NORTH ATLANTIC SEA LANES.

-- DEVELOP FURTHER SUPPORT WITHIN THE GOC FOR THE AIRBORNE WARNING AND CONTROL SYSTEM (AWACS) AND CONVINCE THE GOC TO MAKE SUBSTANTIAL FUNDING CONTRIBUTIONS TO PROGRAMS THAT ARE DESIGNED TO INTRODUCE AWACS INTO THE FORCES OF NATO AND NORAD.

-- ENCOURAGE THE GOC (L) TO CONTINUE ITS CLOSE COOPERATION WITH THE US FOR THE DEFENSE OF NORTH AMERICA AND (2) TO MAINTAIN AND, IN THE AREA OF EARLY DETECTION WARNING AND AIRCRAFT CONTROL, EXPAND ITS MILITARY CONTRIBUTIONS TO THE NORTH AMERICAN AIR DEFENSE COMMAND. END TEXT. VANCE

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